

Town of Ovid

Developing a Comprehensive Plan

Jane Rice, Environmental Design and Research



MRB | *group*



Agenda

Presentation for Community Meeting #2

1. Overview of the purpose and benefits of comprehensive planning
2. Status of Ovid's comprehensive plan and where we are in the process
3. Overview of interactive boards



Why Develop a Comprehensive Plan?

Assess **current conditions**

+

Develop a **community-wide vision**

+

Develop **action steps** for achieving that vision

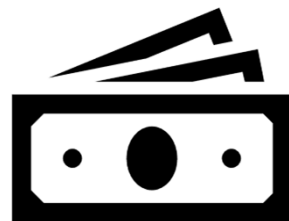
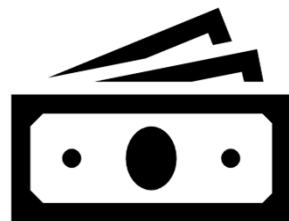
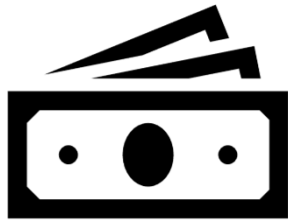


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Why Develop a Comprehensive Plan?

- To leverage funding
- Improves chances for grants & loans
- Illustrates “Project Readiness”
- More predictability and transparency around community supported economic growth



Funding Sources

- Federal & NYS grant programs
- Gifts
- Corporations
- Not-for-Profits
- Tax revenues
- Bonding



Why Develop a Comprehensive Plan?

- Provide **sound basis for town-wide policies**
 - Sustainable economic growth and development
 - Preservation of open space
 - Protection of agricultural land
 - Capital improvements
 - Local land use laws
 - Mixed-use development
- **Blue print:** Outline for orderly growth, providing continued guidance for decision-making



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How do you Develop a Comprehensive Plan?

Assess **current conditions**

+

Develop a **community-wide vision**

+

Develop **action steps** for achieving that vision



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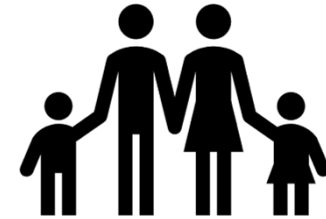
Typical Plan Structure

- **Inventory & assessment:** Collection and assessment of relevant environmental, historic, economic, cultural, and fiscal resources
- **Vision & Goals:** Expression of goals and recommended actions to achieve those goals
- **Recommendations:** Immediate and long range protection, enhancement, growth, and development



Typical Plan Structure

- **Inventory & assessment:** Collection and assessment of relevant environmental, historic, economic, cultural, and fiscal resources



Typical Plan Structure

- **Vision & Goals:** Expression of goals and recommended actions to achieve those goals
 - **Goals** should represent the policies you want to embrace
 - **Vision** is what you want to be...it is future oriented

The Town of Ovid, nestled between Cayuga and Seneca Lakes, strives to maintain its small-town character; a safe, friendly, and quiet community; attractive and healthy environment; and a place where people want to live, work and play. We encourage all citizens to be active in all aspects of community life.



Typical Plan Structure

- **Recommendations:** Immediate and long range protection, enhancement, growth, and development
 - **Game plan:** What you need to do to achieve your vision
 - **Measurable:** Action step that can be measured to determine progress
 - **Accountability:** Bite size, achievable steps that lead to the end result



Topics Considered

Past | Present | Future



Town of Ovid Comprehensive Planning Process

- ✓ 1. Project schedule and public involvement process
- ✓ 2. Inventory and analysis
 - Focus groups/community survey
 - Geographic/sociodemographic data
- ✓ 3. **Vision and goals**
 - **Community workshops**
4. Development of policies, recommendations, and action steps (the “Plan”)
5. Plan adoption
 - Public hearing
 - Final approval by Town Council
6. Implementation & evaluation



Ovid Comprehensive Plan

Step 1: Project Schedule & Public Involvement Process

- Steering Committee established in 2016
- Project schedule established
- Project website established
- Public involvement process/schedule prepared in 2016



Ovid Comprehensive Plan

Step 2: Inventory and Analysis

- Focus Group meetings: Winter 2017
- Implemented survey (mail and online): Winter 2017
- Collected geographic and sociodemographic data: 2016/2017
- Analyzed results with Steering Committee: Spring 2017



Ovid Comprehensive Plan

Step 3: Vision, Goals and Objectives

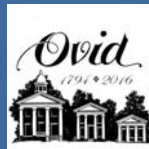
1. Preparation/Focusing
2. Survey & Analysis (Inventory)
3. Identifying Vision, Goals & Objectives
4. Development of Plan and Policy Recommendations (the “Plan”)
5. Review and Adopt Plan
6. Implementation & Evaluation



Ovid Comprehensive Plan

Steps 3 & 4: Vision and Goals; Development of the Plan

- Public workshops: Fall/Winter 2017
- Development of the Plan: Winter 2017/2018



Ovid Comprehensive Plan

Step 5: Review and Adopt Plan

- Environmental Review (SEQR)
 - Public hearing, assessment of environmental impact
- Agricultural Review
 - Review by Seneca County Agricultural Enhancement Board, per AML §25-AA
- County Review
 - Review by Seneca County Planning Board, per GMU §239(m)



Plan Adoption is the Responsibility of the Town Board

- The Town Board has full discretion (***may or may not***) whether to adopt the comprehensive plan
- It must do so by Town Board resolution after a public hearing on the *Final Draft Comprehensive Plan*



What is the connection between a local comprehensive plan and local land use regulations?

- Must every community adopt a comprehensive plan?
 - No
- If we adopt a plan, must we adopt zoning?
 - No
- Should local land use regulations align with your community comprehensive plan?
 - Yes

**GOOD COMMUNITY
PLANNING**



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Town of Ovid Comprehensive Plan: Planning Process

Town of Ovid Comprehensive Plan: Planning Process

What is a Comprehensive Plan?

A voluntary set of written and graphic materials that identify the goals, objectives, principles, guidelines, policies, standards, devices and instruments for the immediate and long-range protection, enhancement, growth and development of the town located outside the limits of any incorporated village or city.

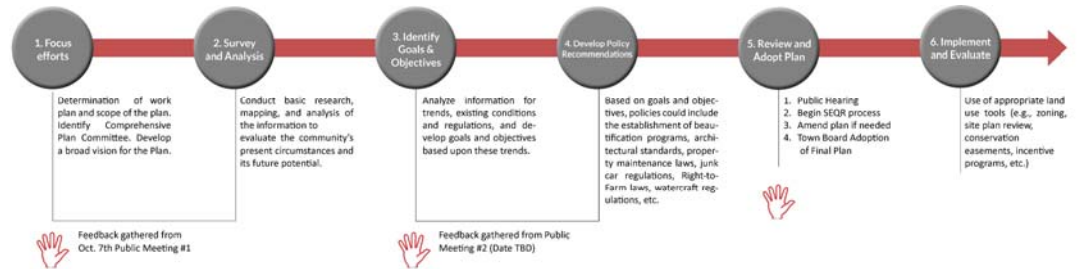
It includes a thorough analysis and inventory of current data showing land development trends and issues, community resources, and public needs for transportation, recreation and housing.

- New York State Division of Local Government Services

Relationship between Comprehensive Planning and Zoning

- Zoning is only one tool to implement Comprehensive Plans. Other tools include development of design guidelines, budgeting for capital improvements, or applying for Federal, State or Privately Funded Programs.
- Adoption of a Comprehensive Plan does not require the adoption of zoning. However, if challenged in court, zoning must be proven to be based off of a "planning process."
- In 2008, 71% of Towns had Comprehensive Plans. In that same year, 71% of the Towns had Zoning. However, there were many Towns that had only Comprehensive Plans or only had Zoning.

Process and Actions to Develop a Comprehensive Plan



Hand icon - Opportunity for Public Participation

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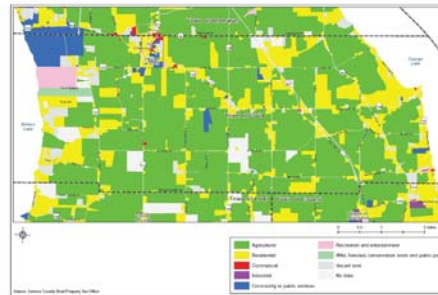


Town of Ovid

- Land uses
- Elevation
- Address Points
- Selected Places

Town of Ovid Comprehensive Plan: Geographic Overview

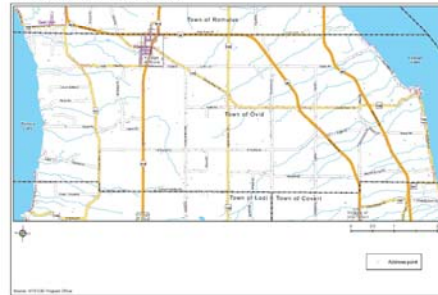
Land Use



Elevation



Address Points (2017)



Selected Places



Town of Ovid Vision Statement

Town of Ovid Comprehensive Plan: Proposed Vision Statement

The Steering Committee for Town of Ovid has developed the following vision statement to guide both the development of the Comprehensive Plan and the implementation of its recommendations:

The Town of Ovid, nestled between Cayuga and Seneca Lakes, strives to maintain its small-town character; a safe, friendly, and quiet community; attractive and healthy environment; and a place where people want to live, work and play. We encourage all citizens to be active in all aspects of community life.

Please leave your comments and reactions on the sticky notes provided.



Town of Ovid Character Areas

Town of Ovid Comprehensive Plan: Proposed Character Area Map

This character area map illustrates different sections in Ovid. These character areas are informed by natural resources, land uses, and other relevant attributes. Do these character areas represent the different characteristics within the Town of Ovid? What kinds of land use changes do each of these areas face over upcoming years? Please note your comments using the markers and sticky notes provided. Also, please note that this should not be confused with a proposed land use or zoning map.



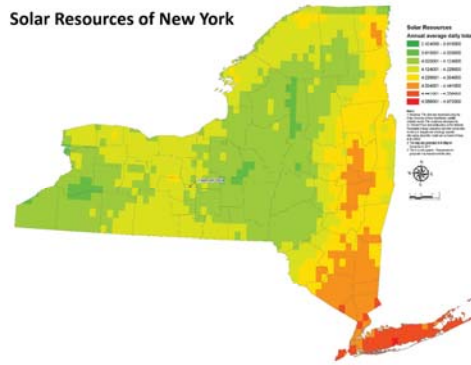
Renewable Resources in the Town of Ovid

Town of Ovid Comprehensive Plan: Renewable Energy Potential

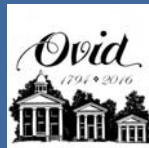
The Town of Ovid features a wealth of renewable energy resources. Commercial renewable energy facilities (e.g. solar or wind farms) can provide a steady stream of local revenues in the form of PILOT payments, Host Community Agreements and land leases. See maps for how Ovid compares to other areas in New York in wind and solar resources.

Should Ovid consider renewable energy development, and if so, which concerns should be addressed? Please list your thoughts with sticky notes provided.

Solar Resources of New York



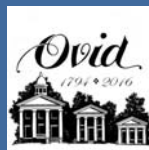
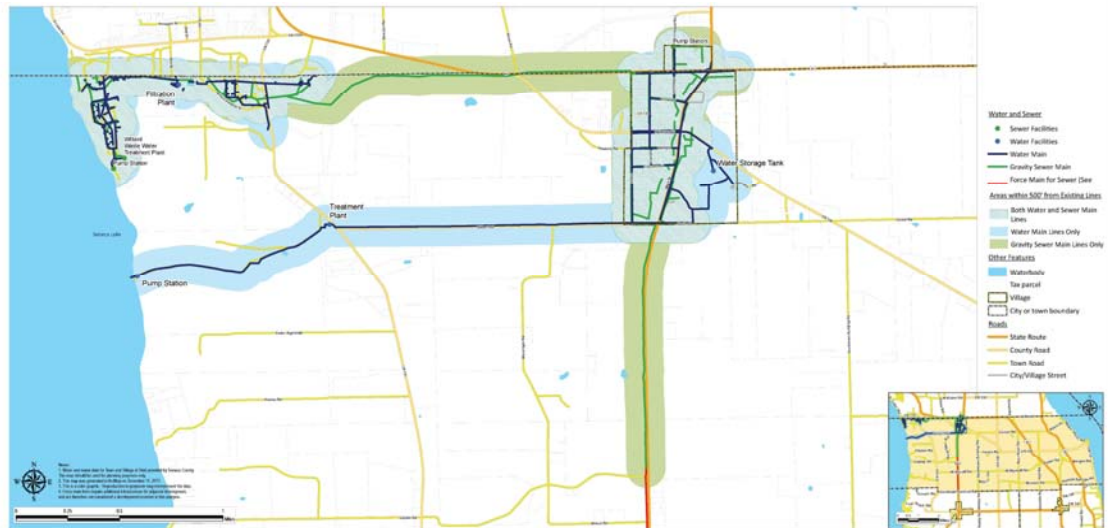
Wind Speed of New York at 100 Meters



Existing Sewer and Water Infrastructure

Town of Ovid Comprehensive Plan: Existing Sewer and Water Infrastructure

Areas highlighted in green and blue demonstrate 500' proximity to existing water and sewer lines in the Village and Town of Ovid. Should new non-residential development be directed towards these areas as a way to promote sustainable growth in the Town? Which factors should be considered to guide future new development (for example, building height, location, environmental resource protection, traffic, etc.)? Please note your comments using the markers and sticky notes provided.



What is the connection between a local comprehensive plan and local land use regulations?



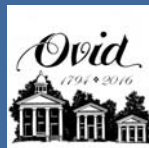
Zoning as a Local Land Use Regulation: What is it?

- Zoning is discretionary and **NOT REQUIRED**. However, *if undertaken*, zoning has to be in accord with a well considered comprehensive plan.
- Zoning is one of many tools used to plan for the future of the community
- “Zoning offers community residents an entitlement to seek measures of control to what happens in their environs.” – William Fischel in Zoning Rules: The Economics of Land Use Regulation



Zoning as a Local Land Use Regulation

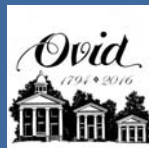
- Local zoning laws establish in the community **zoning “districts”** and specify the land uses, density, and building dimensions permitted in each zone.
- Typical “use-based” zoning regulations are primarily focused on “uses” allowed in each zoning district.
- Contemporary “form-based” zoning regulations are primarily focused on the “forms” allowed and places much more emphasis on “character of place”.



Examples of Typical Zoning Districts

A few common examples of “zoning districts and allowed land uses” under a use-based zoning regulation:

- *Agricultural District*: allowed uses associated with farming with no minimum lot sizes
- *Residential District*: single family, two-family residential with a specified minimum area per lot size
- *Commercial District*: retail businesses, restaurants and taverns
- *Industrial District*: manufacturing (light and/or heavy)



Possible Zoning Benefits and Detriments

- **Predictability:** Zoning can provide predictability for developers, protect natural resources and stabilize property values overall.
- **Protect preferred status:** In its conventional use, zoning can be limited to protecting what's currently in place and preferred and to prevent nuisances.
- **Protect property values:** In its conventional use, zoning effectively can protect property values by identifying neighboring land uses.
- **Causes administrative delays in property development:** if not administered efficiently, the process of obtaining zoning approvals can cause delays in the development process.
- **Regulates land uses on private property**



Other Tools for Managing Local Land Development

Land development regulations are not confined to zoning provisions.

They may also include regulations that protect trees, slopes, wetlands, historic districts, and viewsheds. In addition, they may include regulations that govern the subdivision of land and development of individual sites.

Other commonly used land development regulations which can be enacted with or without zoning regulations:

- **Site plan**
- Subdivision
- **Design guidelines**
- **Agricultural/open space protection**
- Stormwater management



Land Development Tool: Site Plan Approval

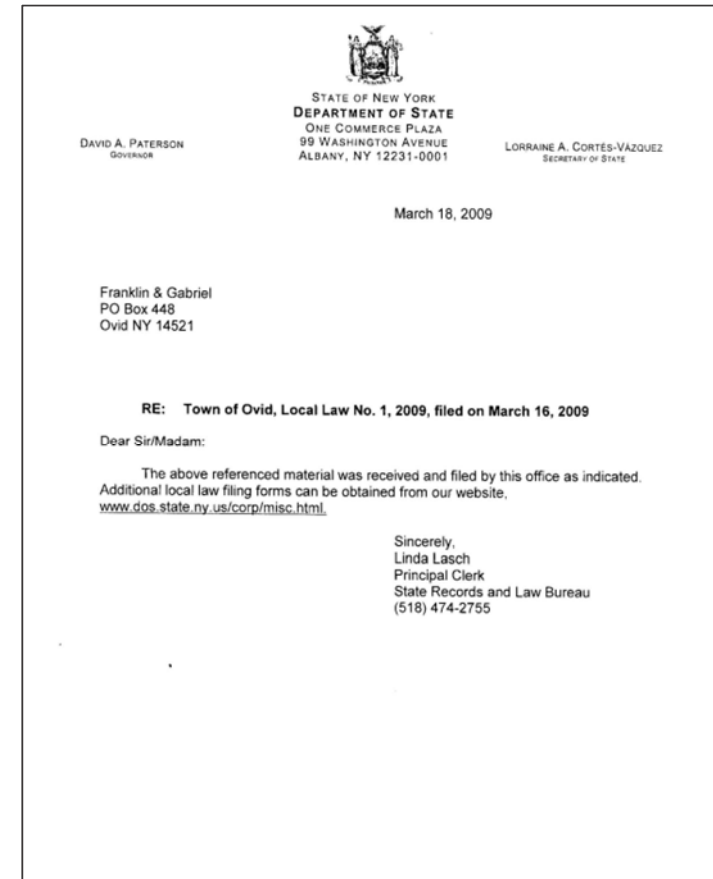
Site plan review is a tool for reviewing proposed development of private lands and is usually used in conjunction with zoning regulations, **but can be used without zoning regulations**. It does not specify what uses are allowed on any parcel. Typically used for nonresidential development. Site plan review essentially provides three functions:

- 1. Requires an assessment** of the existing environmental, historic, and cultural characteristics of the particular parcel of land.
- 2. Requires an illustration (plan)** of the uses arranged on the site and intended design of structures, etc.
- 3. Requires a description of the physical, social, and economic effects** of the proposed development and activities.



Farm Friendly Zoning

- Right to Farm local law Town of Ovid
 - Protects farming-related activities
 - Requires notification to prospective buyers/occupants that property lies within an Ag District
- Future conflicts between farmers and non-farmers can be avoided through growth management tools such as zoning
- Zoning can prevent conversion and division of productive farmlands



Ovid Comprehensive Plan

Step 3: Vision, Goals and Objectives

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We need your help to
define the vision for Ovid



Questions?

Let us know your thoughts, and keep in touch!

1. Leave your comments at workshop stations following this presentation.
2. Sign up to be notified of the second public meeting. Date TBD.
3. Visit our website: www.TownOfOvidComprehensivePlan.org



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